Senate



General Assembly

File No. 364

February Session, 2008

Substitute Senate Bill No. 341

Senate, April 1, 2008

The Committee on Labor and Public Employees reported through SEN. PRAGUE of the 19th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING THE EMPLOYMENT OF MINORS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 31-23 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2008*):
- 3 (a) No minor under sixteen years of age shall be employed or
- 4 permitted to work in any manufacturing [,] or mechanical [, mercantile
- 5 or theatrical] industry, [restaurant or public dining room, or in any
- bowling alley, shoe-shining establishment or barber shop,] provided
 the Labor Commissioner may authorize such employment of any
- the Labor Commissioner may authorize such employment of any
- 8 minor between the ages of fourteen and sixteen who is enrolled in (1) a
- 9 public school in a work-study program as defined and approved by
- the Commissioner of Education and the Labor Commissioner or in a program established pursuant to section 10-20a of the 2008 supplement
- 12 <u>to the general statutes</u>, or (2) a summer work-recreation program
- 13 sponsored by a town, city or borough or by a human resources
- 14 development agency which has been approved by the Labor

Commissioner, or both, and provided the prohibitions of this section shall not apply to any minor over the age of fourteen who is under vocational probation pursuant to an order of the Superior Court as provided in section 46b-140 of the 2008 supplement to the general statutes or to any minor over the age of fourteen who has been placed on vocational parole by the Commissioner of Children and Families.

(b) (1) [Notwithstanding the provisions of subsection (a) of this section, a] No minor under fourteen years of age shall be employed or permitted to work in any mercantile or theatrical industry, retail establishment, restaurant or public dining room, bowling alley, shoeshining establishment, or barber shop. A minor who [has reached the age of is fourteen or fifteen years of age may be employed or permitted to work during weekends and periods of school vacation during which school is not in session for five consecutive days or more in any mercantile or theatrical industry, retail establishment, restaurant or public dining room, bowling alley, shoe-shining establishment, or barber shop or as a caddie or in a pro shop at any municipal or private golf course, [and a minor who has reached the age of fifteen may be employed or permitted to work in any mercantile establishment, from September 30, 2002, to September 30, 2007, inclusive, as a bagger, cashier or stock clerk, provided such employment [shall be] is (A) [limited to periods of school vacation during which school is not in session for five consecutive days or more except that such minor employed in a retail food store may work on any Saturday during the year; (B)] for not more than forty hours in any week; [C)] (B) and for not more than eight hours in any day; and [(D)] (C) between the hours of [seven o'clock in the morning and seven o'clock in the evening, except that from July first to the first Monday in September in any year, any such minor may be employed until nine o'clock in the evening] 7:00 a.m. and 8:30 p.m. (2) [(A)] Each person who employs a fourteen-year-old minor [as a caddie or in a pro shop at any municipal or private golf course] pursuant to this section shall obtain a certificate stating that such minor is fourteen years of age or older, as provided in section 10-193, [and (B) each person who employs a fifteen-year-old minor in any mercantile establishment pursuant to this subsection

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shall obtain a certificate stating that such minor is fifteen years of age or older, as provided in section 10-193] as amended by this act. Such certificate shall be kept on file at the place of employment and shall be available at all times during business hours to the inspectors of the Labor Department. (3) The Labor Commissioner may adopt regulations, in accordance with the provisions of chapter 54, as the commissioner deems necessary to implement the provisions of this subsection.

(c) No minor under the age of eighteen years shall be employed or permitted to work in any occupation which has been or shall be pronounced hazardous to health by the Department of Public Health or pronounced hazardous in other respects by the Labor Department or the United States Secretary of Labor. This section shall not apply to the employment or enrollment of minors sixteen years of age and over as apprentices in bona fide apprenticeship courses in manufacturing or mechanical establishments, vocational schools or public schools, or to the employment of such minors who have graduated from a public or private secondary or vocational school, in any manufacturing or mechanical establishment or to the enrollment of such minors in a cooperative work-study program approved by the Commissioner of Education and the Labor Commissioner or in a program established pursuant to section 10-20a of the 2008 supplement to the general statutes. No provision of this section shall apply to agricultural employment, domestic service, street trades or the distribution of newspapers. For purposes of this subsection, the term "cooperative work-study program" means a program of vocational education, approved by the Commissioner of Education and the Labor Commissioner, for persons who, through a cooperative arrangement between the school and employers, receive instruction, including required academic courses and related vocational instruction by alternation of study in school with a job in any occupational field, provided these two experiences are planned and supervised by the school and employers so that each contributes to the student's education and to his employability. Work periods and school attendance may be on alternate half days, full days, weeks or other

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periods of time in fulfilling the cooperative work-study program.

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(d) Each person who employs a minor under the age of eighteen years shall obtain a certificate stating the age of such minor as provided in section 10-193, as amended by this act. Such certificates shall be kept on file at the place of employment and shall be available at all times during business hours to the inspectors of the Labor Department.

- 92 Sec. 2. Section 10-193 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2008*):
 - (a) The superintendent of schools of any local or regional board of education or an agent designated by such superintendent shall, upon application and in accordance with procedures established by the State Board of Education, furnish, to any person desiring to employ a minor under the age of eighteen years (1) in any manufacturing [,] or mechanical [or theatrical] industry, [restaurant or public dining room, or in any bowling alley, shoe-shining establishment or barber shop,] a certificate showing that such minor is sixteen years of age or older, (2) mercantile establishment, theatrical industry, retail establishment, restaurant or public dining room, bowling alley, shoeshining establishment or barber shop, a certificate showing that such minor is [fifteen] fourteen years of age or older, and (3) at any municipal or private golf course, a certificate showing that such minor is fourteen years of age or older.
 - (b) The State Board of Education shall establish procedures governing the issuance of such certificates.

This act shall take effect as follows and shall amend the following					
sections:					
Section 1	July 1, 2008	31-23			
Sec. 2	July 1, 2008	10-193			

Statement of Legislative Commissioners:

In subsection (b) of section 1, the notwithstanding clause was bracketed since the changes to subsection (a) make it no longer relevant and language was added to clarify that no child under fourteen years of age is permitted to work and to apply the restrictions on employment to fourteen and fifteen year olds for consistency with subsection (a) that restrictions apply to children under sixteen years of age and to achieve the intent of the committee.

KID Joint Favorable Subst. C/R LAB

LAB Joint Favorable Subst.

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either chamber thereof for any purpose:

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 09 \$	FY 10 \$
Labor Dept.	GF - Cost	Potential	Potential

Note: GF=General Fund

Municipal Impact: None

Explanation

The bill could result in a cost to the Department of Labor (DOL) associated with additional personnel. The bill expands the types of jobs that 14 and 15 year old minors can hold, increases the days on which they can work to include weekends year round, and changes the hours in which they can work from 7:00am to 7:00pm and 7:00am to 9:00pm during July and August to working from 7:00am to 8:30pm year round.

The Wage and Workplace Standards Division of DOL currently processes approximately 1,000 child labor violations per year. The number of violations is expected to increase due to the expansion of child labor laws under the bill and could result in the need for an additional Special Investigator (annual salary of \$54,000 and full fringe benefits totaling \$32,000).

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

OLR Bill Analysis sSB 341

AN ACT CONCERNING THE EMPLOYMENT OF MINORS.

SUMMARY:

This bill increases the types of jobs that youngsters age 14 and 15 can hold and the hours and days on which they can work. Currently, unless they are in approved work-study, work-recreation, or vocational probation or parole programs, they can work only as caddies or in golf course pro shops during school vacations. (Between September 30, 2002 and September 30, 2007, 15-year-olds were also permitted to work in mercantile establishments).

Under the bill, 14- and 15-year olds may also work in any mercantile or theatrical industry, retail establishment, restaurant or public dining room, bowling alley, shoe-shining establishment, or barber shop during school vacations and may work on weekends year- round. But, as under existing law, they cannot perform job functions that the labor commissioner designates as hazardous. The bill also bans youngsters under age 18 from working in jobs that the secretary of the U.S. Department of Labor designates as hazardous.

The bill also makes a conforming change to the statutes governing the issuance of certificates that employers who want to hire employees under age 18 must get from school officials to document the child's age. But it eliminates the requirement that employers keep certificates concerning 15-year-old employees on file and make them available to labor department inspectors. They must still do this for 14-year-olds.

EFFECTIVE DATE: July 1, 2008

HOURS OF WORK

Currently, 14- and 15-year olds can work during school vacations of at least five days' duration for up to 8 hours per day and 40 hours per week. They can work between the hours of 7 a.m. and 7 p.m., and between July 1st and the first Monday in September, between 7 a.m. and 9 p.m.

The bill retains the daily and weekly maximum work hours, but allows work done between 7 a.m. and 8:30 p.m. year round.

COMMITTEE ACTION

Select Committee on Children

Joint Favorable Substitute Change of Reference Yea 9 Nay 0 (02/28/2008)

Labor and Public Employees Committee

Joint Favorable Substitute Yea 7 Nay 2 (03/13/2008)